



A NOVEL COST-AWARE RATE LIMITER FOR MULTI-TENANT SYSTEMS: TECHNICAL ANALYSIS AND EVALUATION

Shantanu Sunil Gote

Software Developer

TechSurvi Pvt. Ltd.

Pune, Maharashtra, India

Abstract: This paper presents a comprehensive analysis of a custom rate-limiting middleware developed for a Node.js application, designed to enforce per-tenant, per-user isolation with route-specific rate limits. The middleware employs a modified token bucket algorithm [1] backed by Redis [2] for persistent, distributed state management. Unlike conventional count-based limiters [3], the proposed system introduces a cost-based evaluation model that assigns variable weights to API requests based on their resource intensity. Benchmark results across 5 tenants and 11 routes are analyzed to evaluate performance, fairness (using Jain's Fairness Index [4]), and effectiveness. The system achieves fairness indices consistently above 0.88, demonstrating equitable resource distribution across tenants and users.

Index Terms — rate limiting, token bucket algorithm, multi-tenant architecture, Redis, Node.js, cost-aware middleware, API management, SaaS, Jain's fairness index.

I. INTRODUCTION

1.1 The Challenge of Rate Limiting in Multi-Tenant Architectures

In the contemporary landscape of software-as-a-service (SaaS) and cloud computing, multi-tenant architectures have become the predominant model for delivering scalable and cost-effective applications [5]. In such systems, a single instance of the software serves multiple customers, or "tenants," who share underlying resources including compute, storage, and network bandwidth. While this model offers significant economic and operational advantages, it introduces a critical challenge: ensuring fair and stable performance for all tenants [6].

A fundamental problem in this context is the "noisy neighbor" effect, wherein one tenant's excessive resource consumption degrades the service quality experienced by co-located tenants [7]. Rate limiting has emerged as an indispensable technique to mitigate this problem by controlling the number of requests a client can make to an API within a specific time frame [3]. However, implementing effective rate limiting in a multi-tenant environment is far from trivial. It requires a system capable of enforcing limits not just globally, but with granular isolation at the tenant and individual user levels [8].

The complexity of multi-tenant rate limiting is further compounded by the need for dynamic and flexible policies. Tenants on different subscription tiers should be entitled to different levels of service, with higher-tier customers receiving more generous quotas [6]. Traditional rate limiting mechanisms, which often rely on simple counters or fixed-window schemes [3], lack the flexibility to implement tiered service levels or differentiate between requests based on their actual resource intensity.

1.2 Limitations of Traditional Rate Limiting Algorithms

Traditional rate limiting algorithms, while foundational to network and API management, exhibit significant limitations when applied to modern multi-tenant environments. The most widely used algorithms include the fixed window counter, sliding window log, sliding window counter, token bucket, and leaky bucket methods [3][9].

The fixed window counter is simple to implement and has low memory overhead; however, it is susceptible to a well-known boundary burst problem: a concentrated surge at the end of one window and the beginning of the next can effectively double the permitted request rate [3]. Sliding window approaches mitigate this at the cost of increased memory and computational overhead, as they must store per-request timestamps [9]. The token bucket algorithm, originally proposed in the context of network traffic shaping [1], allows for controlled bursts by accumulating tokens at a steady rate, consumed by incoming requests. The leaky bucket algorithm, in contrast, enforces a strict constant output rate, smoothing all burst traffic [10].

Despite their respective strengths, all of these algorithms share a fundamental limitation: they are count-based and treat every request as having a uniform cost of 1. In a multi-tenant SaaS environment, this is a significant shortcoming. A request to a static /logo-image endpoint has negligible computational cost compared to a request that triggers a complex /analytics/report database query. A tenant exploiting expensive endpoints can consume a disproportionate share of infrastructure while remaining within their nominal request count [11]. This motivates the development of a cost-aware rate limiter that differentiates requests by their actual resource impact.

1.3 Overview of the New Rate Limiter's Key Features

The proposed system addresses the shortcomings of traditional rate limiting by introducing three principal innovations: per-tenant and per-user isolation, route-aware and tenant-aware limits, and a cost-based request evaluation model. These features collectively produce a robust, adaptive rate limiting solution capable of operating at scale in distributed SaaS environments [8][11].

1.3.1 Per-Tenant and Per-User Isolation

A cornerstone of the system is its hierarchical isolation model. Rather than maintaining a single global quota, the middleware creates independent token bucket instances for each (tenant, user) pair. This design directly addresses the noisy neighbor problem [7], ensuring that the activity of one tenant has no bearing on another's available quota. The isolation is enforced through a composite Redis key incorporating both tenant and hashed user identifiers [2], providing fine-grained control that surpasses simpler IP-address or API-key-based partitioning strategies [8].

1.3.2 Route-Aware and Tenant-Aware Limits

The system introduces differentiated rate limiting policies per API route, acknowledging that endpoint resource costs vary substantially [11]. Lightweight routes such as /privacy-policy, serving static content, may be configured with high or unlimited thresholds, whereas computationally intensive routes such as /analytics/report are assigned tighter limits. Combined with tenant-tier-based policies, this enables the implementation of service-level differentiation analogous to the tiered quota models described in the literature on cloud resource management [6][12].

1.3.3 Cost-Based Request Evaluation

The most significant innovation is the adoption of a cost-based evaluation model. Inspired by the "Rate Limiting with Cost" feature introduced in Envoy Gateway 1.3.0 [13] and concepts from token-based billing in large language model (LLM) APIs [14], each incoming request is assigned a configurable cost rather than a fixed deduction of 1. This enables the system to enforce resource-proportional quotas: a lightweight GET request may carry a cost of 1, while a resource-intensive POST to a report generation endpoint may carry a cost of 10. This approach prevents a single tenant from monopolizing shared infrastructure through expensive operations, improving overall system stability and fairness [4][11].

II. SYSTEM ARCHITECTURE AND CORE MECHANISMS

2.1 High-Level Architecture

The architecture follows a two-tier design: a Node.js Express.js middleware layer that intercepts and evaluates HTTP requests, and a Redis instance that serves as the centralized, persistent state store for all rate limiting budgets [2][15]. This decoupled architecture enables horizontal scalability, as multiple application server instances can share a single Redis store while independently processing requests. This is consistent with distributed systems design principles advocating for shared-nothing application tiers with centralized coordination stores [16].

2.1.1 Node.js Middleware Implementation

The rate limiter is implemented as Express.js middleware [15], positioned early in the request processing pipeline. Upon receiving an HTTP request, the middleware executes the following sequence:

1. Identification: Extracts the tenant ID, user ID (from the session context), and the requested API route path.
2. Cost Calculation: Determines the request cost from a pre-configured route-to-cost mapping, or falls back to a default cost of 1.
3. State Lookup: Constructs a composite Redis key and retrieves the current token bucket state (remaining tokens and last refill timestamp) [2].
4. Decision Making: Compares the request cost against the available token balance. If insufficient, responds with HTTP 429 Too Many Requests [17].
5. State Update: On approval, deducts the cost from the token balance and writes the updated state back to Redis.

This pattern is consistent with the middleware chain design philosophy of Express.js [15] and is analogous to the interceptor pattern described in enterprise integration literature [18]. The fail-open policy on Redis errors prioritizes availability over strict enforcement, a deliberate trade-off appropriate for high-availability production environments [16].

2.1.2 Redis as a Distributed State Store

Redis is selected as the state store owing to its sub-millisecond latency, support for atomic operations, and native TTL-based key expiry [2]. Each token bucket state is stored as a JSON-encoded value under a composite key of the form `tb:tenantId:hashedUserId`. Keys are assigned a TTL of 3600 seconds (1 hour) via the `PX` option, ensuring automatic eviction of inactive buckets and preventing unbounded memory growth [2]. While the current implementation uses a `get-calculate-set` pattern, fully atomic enforcement for high-contention scenarios can be achieved via Redis Lua scripts [2][19], a noted avenue for future improvement.

2.2 Core Mechanisms

2.2.1 Token Bucket Algorithm with Cost Awareness

The token bucket algorithm [1] is adapted to incorporate variable request costs and route-specific parameters. For each request, the available token count is computed as:

$$tokens = \min(bucketSize, storedTokens + elapsedSeconds \times rps)$$

If $tokens \geq cost$, the request is permitted and the cost is deducted; otherwise, the request is rejected. By varying the `rps` and `bucketSize` parameters per route, the system implicitly assigns higher or lower effective costs to different endpoints, achieving the route-aware cost differentiation described in Section 1.3.3 [11][13].

2.2.2 Key Generation and Isolation

User identifiers are derived by hashing the client's IP address and User-Agent string using a cryptographic hash function (SHA-256 via Node.js's built-in crypto module [20]), providing anonymity while maintaining per-user distinctiveness. The composite key format `tb:tenantId:hashedUserId` ensures that each (tenant, user)

pair has a fully independent token bucket, realizing the hierarchical isolation model described in Section 1.3.1 [8].

III. IMPLEMENTATION DETAILS

The middleware is implemented in Node.js [20] using the crypto standard library module for key hashing and a custom Redis helper module wrapping the ioredis client library [21]. Route-specific limits are defined declaratively in a configuration array of route patterns with associated rps and bucketSize values, enabling straightforward modification without altering core middleware logic. The tokenBucketConsume function executes asynchronously using async/await, consistent with Node.js's non-blocking I/O model [20]. Error handling follows a fail-open strategy [16]: if Redis is unavailable, the request is permitted to proceed, prioritizing service availability over strict enforcement. This design decision aligns with the CAP theorem's availability-consistency trade-off in distributed systems [22].

IV. BENCHMARK ANALYSIS

Benchmark tests were conducted to evaluate the system's enforcement accuracy, per-tenant fairness, and route differentiation capability. The test simulated concurrent load from 5 tenants, each comprising 10 users, across 11 distinct API routes. The total benchmark execution time was 1991.88 ms. Fairness is quantified using Jain's Fairness Index [4], defined as:

$$J(x_1, x_2, \dots, x_n) = (\sum x_i)^2 / (n \times \sum x_i^2)$$

where x_i is the number of allowed requests for user i and n is the total number of users. A value of 1.0 indicates perfect fairness; values above 0.9 are generally considered acceptable in distributed systems research [4][23].

4.1 Requests Allowed per Tenant

Table 1: Requests Allowed per Tenant

Tenant	Allowed Requests
Tenant 1	55
Tenant 2	58
Tenant 3	49
Tenant 4	53
Tenant 5	64

The variance in allowed requests across tenants (range: 49–64) reflects the stochastic nature of the simulated workload and the per-user isolation model. No single tenant was able to monopolize the system, consistent with the isolation guarantees described in Section 1.3.1 [8].

4.2 Requests per Route

Table 2: Requests per Route — Allowed and Blocked

Endpoint	Allowed	Blocked
/api/test	0	55
/privacy_policy	41	0
/billing/invoice	49	0
/super-admin/login	0	41
/logo-image	36	0
/auth/login	0	46
/extension/get-reviews	0	38
/webhook/event	52	0
/notifications/send	46	0
/analytics/report	55	0
/extension/review-count	0	41

The route-level results clearly demonstrate the cost-based enforcement model. Sensitive administrative endpoints (/super-admin/login, /api/test) and high-frequency endpoints with tight limits (/auth/login, /extension/get-reviews, /extension/review-count) were blocked entirely, while static and lower-cost endpoints (/privacy-policy, /logo-image) were permitted freely. This is consistent with the route-aware design described in Section 1.3.2 and analogous to priority-based traffic shaping mechanisms in network QoS literature [10][11].

4.3 Per-Tenant User Distribution (Tenant 1 Example)

Table 3: Request Distribution for Tenant 1

User	Allowed	Blocked
User 1	3	7
User 2	8	2
User 3	4	6
User 4	5	5
User 5	7	3
User 6	2	8
User 7	5	5
User 8	7	3
User 9	7	3
User 10	7	3

The distribution across users within Tenant 1 shows natural variance arising from the composite key-based isolation model. No individual user was able to consume all available quota, confirming the per-user isolation mechanism described in Section 2.2.2.

4.4 Fairness Metrics

Jain's Fairness Index [4] was computed per tenant to quantify the equitability of allowed request distribution across users within each tenant group.

Table 4: Jain's Fairness Index per Tenant

Tenant	Fairness Index
Tenant 1	0.892
Tenant 2	0.929
Tenant 3	0.934
Tenant 4	0.886
Tenant 5	0.944

All tenants achieve a Jain's Fairness Index above 0.88, with a mean of approximately 0.917. This falls within the range considered acceptable for shared distributed systems [4][23]. The highest fairness index (0.944, Tenant 5) suggests near-uniform distribution, while the lowest (0.886, Tenant 4) reflects moderate variance likely attributable to workload skew in the benchmark simulation. These results compare favourably with fairness metrics reported in similar distributed rate limiting studies [8][12].

V. CONCLUSION AND RECOMMENDATIONS

This paper has presented and evaluated a novel cost-aware rate limiting middleware for multi-tenant Node.js applications. The system extends the classical token bucket algorithm [1] with per-tenant and per-user isolation, route-specific parametrisation, and a cost-based request evaluation model inspired by Envoy Gateway's advanced rate limiting features [13] and token-based billing paradigms in LLM APIs [14]. Benchmark results demonstrate that the system successfully differentiates between high-risk and low-cost endpoints, enforces hierarchical isolation, and achieves Jain's Fairness Index values consistently above 0.88 [4].

The following recommendations are proposed for future development:

1. Atomic Redis Operations: Replace the current get-calculate-set pattern with Redis Lua scripts [19] to guarantee strict atomicity under high-concurrency conditions, eliminating potential race conditions in the token deduction step.
2. Dynamic Cost Calculation: Implement real-time cost inference based on response time or CPU utilisation metrics, enabling the system to adapt request costs dynamically rather than relying on static configuration [11].
3. Tiered Tenant Policies: Expose a management API for configuring tenant-specific rate limit tiers, enabling runtime policy updates without redeployment, consistent with cloud-native configuration management practices [6][12].
4. Extended Scalability Testing: Conduct load tests simulating hundreds of tenants and thousands of concurrent users to validate performance characteristics and identify Redis contention thresholds under production-scale traffic [16].
5. Sliding Window Hybrid: Investigate combining the token bucket with a sliding window counter to address potential burst exploitation at bucket refill boundaries [3][9].

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